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ACTION NEA-10

INFO OCT-01 ISC-00 SS-15 SP-02 NSC-05 SIG 01 MMO-01
PM-05 INR-07 CIAE 00 USIA 06 NSAE-00 DOD-00 L-03
PRS-01 PA-01 A-01 ACDA-12 ER-08 COME-00 TRSE 00
OMB-01 AID-05 IGA-02 PC-01 CU-04 IO-13 SNM 05
DEAF-00 AGRE-00 HA-05 /115 W

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TO SECSTATE WASHDC 6077

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E.C. 11652: GDS

TAGS: AMGT, PFOP, AF, XX

SUBJECT: U.S. GOALS AND OBJECTIVES

REF: 1) 77 STATE 291277; 2) 77 STATE 295470

1. WITH THE ASSISTANCE OF THE COUNTRY TEAM AND OF A
MISSION-WIDE POLICY REVIEW COMMITTEE, I HAVE COMPLETED

MY REVIEW OF THE PROPOSED GOALS AND OBJECTIVES FOR THIS
MISSION AND WOULD LIKE TO RECOMMEND CERTAIN CHANGES, REFINE
MENTS, AND ADDITIONS. NONE OF THESE SHOULD BE CONTROVERSIAL.
2. THE REVISIONS I RECOMMEND ARE THE OUTGROWTH OF AN INTENSIVE
IN-DEPTH STUDY OF THESE GOALS AND OBJECTIVES BY THIS MISSION
OVER THE LAST 30 DAYS. FOLLOWING THE PRACTICE OF PAST YEARS
I INITIALLY APPOINTED A SPECIAL POLICY REVIEW COMMITTEE, CON
SISTING OF EIGHT MIDDLE-GRADE AND JUNIOR OFFICERS FROM AS
MANY SECTIONS AND AGENCIES. TO STUDY THE SUBJECT. THIS GROUP
PREPARED A REPORT (TO BE POUCHED) WHICH SERVED AS A BASIS FOR
DISCUSSION AT A MEETING BETWEEN THE COMMITTEE AND FULL
COUNTRY TEAM. THE GOALS AND OBJECTIVES AS SUBMITTED BELOW ARE
THE OUTCOME OF THIS AND SUBSEQUENT MEETINGS.

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3. OUR PROPOSED REDRAFT OF THE DEPARTMENT'S STATEMENT FOLLOWS:
QUOTE: U.S. GOALS AND OBJECTIVES IN AFGHANISTAN

1. THE PRESERVATION OF AN INDEPENDENT AFGHANISTAN, WILLING AND
ABLE TO IMPOSE LIMITATIONS ON SOVIET INFLUENCE.

A) TO EXPAND MODESTLY OUR SMALL MILITARY ASSISTANCE PROGRAM,
UNDER WHICH HERETOFORE SOME 15 AFGHAN ARMY AND AIR FORCE OFFICERS
HAVE GONE TO THE U.S. ANNUALLY FOR TRAINING.

B) TO ENCOURAGE AFGHANISTAN TO BUILD A VIABLE AND ENDURING
POLITICAL SYSTEM WHICH IS RESPONSIVE TO THE NEEDS OF THE PEOPLE
AND HAS SOLID PUBLIC SUPPORT

C) TO PROMOTE THE DEVELOPMENT OF STRONGER REGIONAL TIES
ESPECIALLY WITH IRAN, PAKISTAN, INDIA, TURKEY AND THE PERSIAN
GULF STATES

D) TO ENCOURAGE AFGHANISTAN TO FURTHER ITS RAPPROCHEMENT
POLICY TOWARD PAKISTAN, ESPECIALLY WITH RESPECT TO RESOLVING
THE PUSHTUNISTAN ISSUE.

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DEPARTMENT OF STATE A/CDC/AR

REVIEWED BY S. Rockwell DATE 4/1/80

WISDOM EXCLUDED. DATE

ES AUTH. 10/1/80

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II. ECONOMIC AND SOCIAL DEVELOPMENT OF AFGHANISTAN ESPECIALLY AS IT AFFECTS THE QUALITY OF LIFE OF THE MAJORITY OF THE AFGHAN POPULACE.

A) TO ENSURE THAT USAID PROGRAMS LEAD TO ECONOMIC GROWTH WITH EQUITY, BY MEANS OF PROJECTS FOCUSING ON IMPROVING THE ECONOMIC AND SOCIAL LOT OF THE POOR MAJORITY.

B) TO USE PEACE CORPS VOLUNTEERS IN HEALTH AND SOCIAL PROGRAMS DIRECTED ALSO TOWARDS THE AFGHAN POOR, AS WELL AS IN EDUCATIONAL

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PROJECTS FOR AFGHANS WHO WILL BE ADMINISTERING SERVICES TO THE
PCOR.

C) TO ENCOURAGE AFGHANISTAN TO ADOPT ECONOMIC DEVELOPMENT AND REFORM MEASURES RECOMMENDED BY THE IMF AND IBRD, SUCH AS MORE PROMOTION OF THE PRIVATE SECTOR, REDUCING SUBSIDIES ON CONSUMER GOODS FOR PRIVILEGED GROUPS, AND REVERSING THE DECLINE IN REAL INCOME OF GOVERNMENT OFFICIALS.

III. THE ELIMINATION OF ILLICIT NARCOTICS PRODUCTION AND TRAFFICKING.

A) TO WORK WITHIN THE FRAMEWORK OF THE NEWLY FORMED JOINT COMMISSION ON AFGHAN NARCOTICS MATTERS TO HELP DEVELOP MEANINGFUL CROP AND INCOME SUBSTITUTION PROGRAMS.

B) TO SUPPORT THE UN PROGRAM OF STRENGTHENING THE AFGHAN GOVERNMENT'S CAPABILITY AND WILLINGNESS TO COMBAT NARCOTICS TRAFFICKING.

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C) TO IMPROVE THE ABILITY OF THE UN NARCOTICS TEAM AND THE
U.S. MISSION TO OBTAIN MORE RELIABLE INTELLIGENCE ON OPIUM
CULTIVATION AND TRAFFICKING.

IV. THE ENHANCEMENT OF HUMAN RIGHTS IN AFGHANISTAN

A) TO MAKE CERTAIN THAT HIGH LEVELS IN THE AFGHAN GOVERNMENT
UNDERSTAND THE U.S. POSITION ON HUMAN RIGHTS. THE AFGHAN GOVERN-
MENT SHOULD BE FULLY COGNIZANT THAT THE U.S. GOVERNMENT TAKES
HUMAN RIGHTS CONDITIONS INTO ACCOUNT WHEN CONSIDERING BILATERAL
AND MULTILATERAL AID.

B) TO ENCOURAGE THE AFGHAN GOVERNMENT TO IMPLEMENT FULLY
THOSE PROVISIONS OF THE NEW AFGHAN CONSTITUTION WHICH GUARANTEE
HUMAN RIGHTS.

V. AN INCREASE IN THE TWO COUNTRIES' UNDERSTANDING OF EACH OTHER
THEIR VALUES, INTERESTS, AND CAPABILITIES, BY FOSTERING AN
EXCHANGE OF VIEWS AND IDEAS BETWEEN AFGHANISTAN AND THE U.S.
THROUGH GOVERNMENTAL AND PRIVATE CHANNELS.

A) TO DEVELOP AMONG THE AFGHAN ELITE AN UNDERSTANDING AND
SUPPORT FOR U.S. POLICIES.

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B) TO INCREASE AFGHAN COMPREHENSION OF THE POLITICAL AND SOCIAL
VALUES, ECONOMIC SYSTEM, AND CULTURAL VITALITY OF AMERICA

C) TO FOSTER THE EXCHANGE OF SCHOLARS, VISITORS, AND INFORMAL
COMMUNICATIONS, FOR THE PURPOSE OF EXPANDING BILATERAL TIES AND
BUILDING UNDERSTANDING.

D) TO MAKE AMERICANS AWARE OF THE INTEREST OF THE UNITED STATES
IN AFGHANISTAN.

VI. SUPPORT FOR U.S. POSITIONS IN INTERNATIONAL FORA.

A) TO OBTAIN MORE FAVORABLE AFGHAN VOTES IN UN AND OTHER MULTI-
LATERAL FORA ON ISSUES IMPORTANT TO THE U.S.

VII. PROMOTION OF U.S. EXPORTS TO AFGHANISTAN.

A) TO DEVELOP AND PROMOTE VIGOROUSLY AN EXPORT PROMOTION PROGRAM
DIRECTED ESPECIALLY TO HIGH-VALUE SALES OPPORTUNITIES. END
QUOTE

4. I BELIEVE THAT OUR REVISED STATEMENT ON GOALS AND OBJECTIVES
IS COMPREHENSIVE AND REASONABLE. IT HAS THE FULL SUPPORT OF THE
COUNTRY TEAM. SOME OF THE OBJECTIVES ARE OF COURSE MORE EASILY

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ATTAINED THAN OTHERS. ONE EASY ONE. IN THE PROCESS OF IMPLEMENTATION, IS EXPANDING MODESTLY OUR MILITARY TRAINING PROGRAM. MUCH MORE DIFFICULT TO EXECUTE ARE SUCH OBJECTIVES AS FOSTERING THE BUILDING OF A VIABLE AND ENDURING POLITICAL SYSTEM IN AFGHANISTAN. FURTHERMORE, CERTAIN OBJECTIVES, SUCH AS ENCOURAGING ECONOMIC REFORM, CAN BETTER BE DONE BY THE U.S. GOVT. WORKING THROUGH INTERNATIONAL AGENCIES SUCH AS THE IBRD AND IMF. WE NEVERTHELESS CONSIDER OUR LIST OF GOALS AND OBJECTIVES TO BE

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VALID AND IMPORTANT ONES TOWARD WHICH WE SHOULD ALL STRIVE.
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